

1 **Elderly users' level of satisfaction with public transport services in a high-density and**
2 **transit-oriented city**

3
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6

7 **Abstract**
8

9 Ageing populations are becoming common in many cities, and their rapid growth may lead to
10 serious transportation issues when elderly users' mobility is compromised by their inability to
11 access or use public transport. It is of paramount importance to provide good public transport
12 services to the elderly to maintain their quality of lives. An interviewer-administered face-to-
13 face interview survey was conducted in March 2015 in Hong Kong, an example of a high-
14 density and transit-oriented city, among elderly residents aged 60 and above to evaluate their
15 level of satisfaction with various public transport modes. In this paper, an ordered probit
16 model is calibrated to evaluate the relative importance of the quality of nine service aspects to
17 the overall service performance. An importance-satisfaction analysis is conducted to visualize
18 how best to prioritize actions for improving each of the nine service aspects. The findings
19 reveal that the interviewed elderly individuals considered seat availability as the worst
20 performed service aspect, with which 17.8% of them were dissatisfied or very dissatisfied.
21 The condition of stations or stops is identified as the most influential factor affecting the
22 overall satisfaction level with public transport services. These two service aspects hold the top
23 priority for enhancement. The drivers' attitude is suggested to be improved additionally if
24 resources allow. For better public transport services to the elderly and thus enhancing their
25 mobility to more actively participate in social activities, appropriate training and guidance to
26 public transport drivers are recommended to enhance their awareness of driving behavior and
27 attitude; provision of seats and shelters is recommended at the bus stops typically frequented
28 by the elderly; and the culture of offering seats to the needy should be promoted through
29 education.
30

31 **Keywords:** public transport services, elderly mobility, ordered probit model, importance-
32 satisfaction analysis, transit-oriented city
33

34 **1. Introduction**

35 Ageing populations have become a common global demographic issue. The proportion
36 of the world population aged 60 and over is growing steadily and faster than any other age
37 group. According to a forecast provided by the World Health Organization (2002), there will
38 be 2 billion elderly adults by 2050, constituting an even larger share of society, with about
39 80% of them living in developing countries. Likewise, due to sustained low fertility and
40 mortality rates, the population in Hong Kong is ageing at a rapid rate. In 2015, the proportion
41 of people aged 60 and above was the second highest in Asia, exceeded only by that in Japan
42 (United Nations 2015). According to the population projection data for 2015 to 2064, this
43 proportion of Hong Kong residents will reach 38.0% by 2064 (Census and Statistics
44 Department 2015). Hong Kong's ageing population has created challenges in relation to
45 issues such as health care, old age allowance, senior residence provision, and community
46 transport (Hess 2009; Financial Services and the Treasury Bureau 2013).

47 Transportation is a basic human need, in that it helps individuals maintain their
48 independence, autonomy, and quality of life (Carp 1988; Dickerson et al. 2007). Due to their
49 deficits in sensory function and musculoskeletal strength, the elderly have become a
50 disadvantaged group that requires special attention. The majority of the elderly, particularly of

1 those retired and older, are regarded as frequent transit users due to their reliance on public
2 transportation in transit-oriented cities (Szeto et al. 2017), yet their mobility is often
3 compromised by their inability to access or use such transportation. According to Atkins
4 (2001), a lack of mobility deters older people from participating in social activities, which
5 results in low morale, depression and loneliness. Thus, it is important to help the elderly
6 maintain their mobility so that they can continue to engage in civic, social and community
7 life, stay connected to communities and social networks and pursue the human interactions
8 that are so vital to their health and well-being (Dickerson et al. 2007; Julien et al. 2015). The
9 provision of an age-attuned transport system which accommodates the elderly's mobility
10 needs is both urgent and necessary (O'Neill 2016).

11 In most Western countries, driving is the primary means of transportation, and only a
12 small portion of elderly people use public transport. Various studies (Carp 1988; Atkins 2001;
13 Hildebrand 2003; Banister and Bowling 2004; Newbold et al. 2005; Schmöcker et al. 2008;
14 Buehler and Nobis 2010; Currie and Delbosc 2010; Aceves-González 2015; Voss et al. 2016)
15 with differing degrees of depth and sophistication have focused on the travel patterns of the
16 elderly in an effort to improve their mobility. In contrast with car-dominant cities, transit-
17 oriented cities (e.g., Hong Kong, Singapore, and London) have a well-developed and
18 sophisticated transport network, and provide more frequent and relatively reliable public
19 transport services (Land Transport Authority 2012). In Hong Kong, only 14.4% households
20 own a private car, and about 93.0% of the labour force uses public transit for their daily
21 commutes (Transport Department 2014). The government tends to improve elderly people's
22 mobility by increasing public transport share, and it has become the major mode of transport
23 with an extremely high transit usage. The transit shares of the elderly aged 60-69, 70-79, 80
24 and above are 93.6%, 95.5%, and 96.5%, respectively (Szeto et al. 2017). These figures have
25 included the elderly individuals still in the labour force. (The typical retirement age is 60-69
26 in Hong Kong.) These figures are also comparable to the percentage of the labour force
27 regularly using public transit. However, as the needs and preferences of the elderly are often
28 neglected by transport authorities and policy-makers, the existing public transport policies fail
29 to provide elderly friendly transport facilities such as the provision of priority seats on public
30 transport, more seats at bus stops and train stations, and steady vehicle speeds. Other transport
31 services, such as car-sharing and taxis, is not ideal for the elderly due to difficulties such as
32 finding a driver willing to share a car and high travel costs. As such, it is vital that the aspects
33 of public transport services requiring improvement be identified to better serve the elderly in
34 Hong Kong and enhance their mobility within the community.

35 Considerable research has been conducted over the years to determine the key factors
36 influencing users' perceptions of public transport, with the goal of establishing new transport
37 policies and identifying the areas that need improvement and image-lifting, based on the
38 levels of importance and satisfaction (Foote and Stuart 1998; Burkhardt et al. 2002; Hensher
39 and Prioni 2002; Tyrinopoulos and Antoniou 2008; dell'Olio et al. 2010; Broome et al. 2013;
40 del Castillo and Benitez 2013; Rojo et al. 2013; Hensher 2014; Shiau and Huang 2014; Das
41 and Pandit 2015; Laverty and Millett 2015; Mouwen 2015). According to the results of the
42 Understanding Senior Transportation Survey (Ritter et al. 2002), the key reasons contributing
43 to the infrequent use of public transport by older Americans, include (1) unreliable public
44 transport services; (2) difficulties in accessing bus stops/stations and transfers; (3) an
45 unavailability of some destinations; and (4) fear of crime. However, the majority of pertinent
46 studies have been focused on car-dominant cities. Limited research has been conducted
47 focusing on the elderly in Hong Kong or other transit-oriented metropolitan cities that provide
48 similar public transport services. In 2011, the Transport Department of Hong Kong conducted
49 an attitudinal Travel Characteristics Survey to reveal elderly users' experiences travelling on
50 public transport (Transport Department 2014). The results of the survey indicated which

1 service aspects need improvement, including (1) an insufficient number of priority seats; (2) a
2 rough, uncomfortable ride; and (3) tardy services with long waiting times. The importance
3 and effectiveness of providing these improvements to enhance the overall service
4 performance, however, were not studied. Hence, to identify effective transport policy
5 measures that improve the mobility of elderly public transport users, it is of paramount
6 importance to conduct comprehensive research and gain in-depth insights into the travel
7 preferences of Hong Kong's elderly population.

8 To address the preceding issues, this study conducts face-to-face interviews with
9 elderly residents in Hong Kong to collect their perceptions on the service quality of public
10 transport modes. An ordered probit model is proposed to determine the importance of the
11 concerned service aspects to the overall service performance. An importance-satisfaction
12 analysis is carried out to identify the priority of service improvement areas. This paper
13 discusses the potential policy implications for improving the mobility of elderly residents.

14 The contributions of this paper include the following:

- 15 • Filling the research gap, adding a reliable empirical study on public transport satisfaction
16 to elderly residents in a high-density and transit-oriented city;
- 17 • Identifying the service aspects that influence elderly residents' perceived overall
18 performance of public transport services; and
- 19 • Presenting an analytical framework which can be easily applied and efficiently exploited
20 to other cities to determine priorities for action to improve service quality of public
21 transport.

22 The remainder of this paper proceeds as follows. Section 2 describes the data
23 collection method and the socio-demographic distribution of elderly respondents. Section 3
24 presents the methodologies of ordered probit model. Section 4 discusses the individual
25 satisfaction level with each service aspect, the results of model calibration, and potential
26 policy implications. Finally, Section 5 concludes the paper and suggests future research
27 directions.

29 **2. Data**

30 *2.1. Data collection*

31 To address the issues discussed in Section 1 of this paper, elderly users' perceptions of
32 public transportation service quality, based on their latest travel experience, were collected
33 during face-to-face interviews. Our interviewers approached the potential respondents, read
34 the questions aloud, and asked about their satisfaction level with public transport services at
35 numerous selected district elderly community centers, clinical centers, public housing estates,
36 parks, and public transport stations throughout Hong Kong in March 2015 during days and
37 nights. It is noteworthy that no special events or incidents occurred during our interview
38 period. In this study, 613 elderly residents aged 60 and above were successfully interviewed
39 from over 3,000 attempts. The response rate was about 16%.

40 The questionnaire used in the interviews comprised three parts: (1) collection of the
41 respondents' socio-demographic characteristics; (2) identification of the most frequently used
42 public transport mode, including railways, buses, public light buses (which carry a maximum
43 of 16 seated passengers and mainly serve as feeder services) or taxis; and (3) discovery of the
44 respondents' satisfaction levels regarding specific service aspects and overall performance,
45 based on their latest public transport experience.

47 *2.2. Respondents' socio-demographic characteristics*

48 Table 1 shows the respondents' socio-demographic characteristics. The sample
49 covered a broad spectrum of public transport users. Adults aged 80 and above were the most
50 numerous, constituting 29.0% of the total. Gender distribution was quite even, with slightly

1 more than half the respondents being male. Regarding the education level, the largest group
 2 was formed of users at the primary level, representing more than 60% of the total, and only
 3 7.5% of them were educated up to the tertiary level. Over 90% of the elderly respondents'
 4 households did not own any private cars. Over 85% of the respondents were retired, with only
 5 a small proportion engaging in full- or part-time work. For an elderly study, we believe that
 6 asking about their monthly expenses would be more meaningful than income. As most of
 7 them were retired with no monthly salary from jobs, they most likely spent for their daily
 8 expenses from their saving and other assets. They could be rich even they have no monthly
 9 income. The monthly personal expenses give us an idea how much they can afford for
 10 transportation cost. Close to 70% of the respondents spent around HKD 1,001 to 5,000 per
 11 person each month. Table 1 also provides the distribution of the elderly with different socio-
 12 demographic characteristics obtained from some other previous research conducted in Hong
 13 Kong for comparison. It is noted that the distribution is similar to that we obtained in this
 14 questionnaire survey, which indicates that our sample provides an appropriate representative
 15 of Hong Kong's older population.

16
 17 **Table 1**
 18 Respondents' socio-demographic profiles.

Personal Particulars	Distribution of the elderly obtained from previous research	Frequency (Percentage) [Sample Size = 613]
Age		
60-64 years	31.8% ^a	75 (12.2%)
65-69 years	18.8% ^a	122 (19.9%)
70-74 years	17.1% ^a	117 (19.1%)
75-79 years	13.3% ^a	121 (19.7%)
80 years or above	19.0% ^a	178 (29.0%)
Gender		
Male	48.4% ^a	317 (51.7%)
Female	51.6% ^a	296 (48.3%)
Education		
Primary or below	69.0% ^b	390 (63.6%)
Secondary	23.0% ^b	177 (28.9%)
Tertiary	8.0% ^b	46 (7.5%)
Private car available for household use		
No	91.3% ^a	580 (94.6%)
Yes	8.7% ^a	33 (5.4%)
Occupation		
Full-time job	15.1% ^a	27 (4.4%)
Part-time job		19 (3.1%)
Homemaker	12.7% ^a	43 (7.0%)
Retired and others	72.2% ^a	524 (85.5%)
Monthly personal expenses (HKD)		
\$1,000 or below	Not Available	43 (7.0%)
\$1,001-\$5,000		422 (68.8%)
\$5,001-\$10,000		124 (20.2%)
\$10,001-\$15,000		19 (3.1%)
\$15,001 or above		5 (0.8%)

19 Note: ^a The distributions are based on Travel Characteristics Survey 2011 (Transport
 20 Department 2014) for the elderly aged 60 or above; and ^b The distributions are based

1 on 2011 Population Census (Census and Statistics Department 2011) for the elderly
 2 aged 65 or above.

3

4 **2.3 Service aspects contributing to overall service performance**

5 In this study, we asked the respondents about their level of satisfaction with individual
 6 service aspects based on their latest public transport travel experience. To address the
 7 characteristics and circumstances of travel in Hong Kong, the selected service aspects
 8 reflected the third Transport Characteristics Study (Transport Department 2014). Minor
 9 adjustments were made based on two pilot surveys conducted in December 2014 and January
 10 2015. Nine service aspects were thus considered. The questions we asked in the questionnaire
 11 for the satisfaction level with each service aspect are shown in Figure 1:
 12

According to your latest travel experience of taking public transport, please rate your satisfaction with each of the service aspects, where 1 represents very dissatisfied, 3 represents neutral, and 5 represents very satisfied.

Service aspects	Satisfaction levels				
	1	2	3	4	5
(1) Seat availability (Sufficient priority seats?) <i>[Please ignore this aspect if you traveled by public light bus/taxi]</i>	<input type="checkbox"/>				
(2) Travel stability (Rough and uncomfortable ride, or traveling too fast?)	<input type="checkbox"/>				
(3) Wait time for service (Tardy services or long wait times?)	<input type="checkbox"/>				
(4) Driver's attitude (Vehicle starting to move before passengers are seated?) <i>[Please ignore this aspect if you traveled by railway]</i>	<input type="checkbox"/>				
(5) Ease of boarding and alighting (High floor platform?)	<input type="checkbox"/>				
(6) Internal temperature (Erratic air-conditioning?)	<input type="checkbox"/>				
(7) Walking distance to stations or stops (Stations or stops are too far apart?)	<input type="checkbox"/>				
(8) Travel time and reliability (Tardy services or long travel times?)	<input type="checkbox"/>				
(9) The condition of stations or stops (Provision of seats and shelters at stations or stops?)	<input type="checkbox"/>				
Overall service quality of this transport mode	<input type="checkbox"/>				

13

14 **Fig. 1.** Questions for the satisfaction level with public transport service quality.
 15

16

17 Satisfaction levels were measured on a 5-point Likert scale ranging from 1 (very
 18 dissatisfied) to 5 (very satisfied) for all of the individual service aspects. At the end, the
 19 respondents were also invited to provide a score for the overall service performance, which
 20 was expected to be based on the respondents' satisfaction with the individual service aspects
 21 (Olawole and Aloba 2014). It is worth mentioning that we did not ask the public light bus/taxi
 22 users to rate their satisfaction with seat availability. As seats are guaranteed in these two
 23 transport modes, we assumed they were very satisfied with this service aspect. Likewise, we
 24 did not ask the respondents who traveled by railway to rate their satisfaction with driver's
 attitude. As they did not have any direct interaction with the operator, we assumed that they

1 should have neither positive nor negative perception of driver's attitude, and the score on this
 2 service aspect was 3 (neutral).

3. Methodology

3.1. Ordered probit model

6 The respondents' overall satisfaction levels with public transport services were
 7 presented using an ordinal scale. Ordinal scales have a few distinctive features: clearly
 8 ordered levels, unknown and unobservable absolute distances between levels and the potential
 9 for unequal distances between adjacent ratings (e.g., the distance between ratings 2 and 1 may
 10 not be the same as that between ratings 3 and 2 or 5 and 4). It was considered inappropriate to
 11 use the ordinary least squares regression model, which would produce biased results
 12 (dell'Olio et al. 2010; Iseki and Taylor 2010; Hensher 1990; Zheng et al. 2014).

13 In this study, an ordered probit model was proposed to relate the overall satisfaction
 14 level to the performance of individual service aspects. This model has been widely used to fit
 15 the data structure of an ordinal response (Redmond and Mokhtarian 2001; Pai and Saleh 2007;
 16 Hasegawa 2010; Su and Bell 2009, 2012). Assuming that y_i represents the reported overall
 17 satisfaction level of respondent i , then a latent (unobserved) variable y_i^* is introduced as

$$18 \quad y_i^* = \sum_k \beta^k X_i^k, \quad (1)$$

19 where k is the index of the individual service aspect, X_i^k is the score of the service aspect k as
 20 reported by respondent i and β^k is the corresponding coefficient. y_i is equal to $j=1, \dots, J$
 21 under the following conditions:

$$22 \quad y_i = \begin{cases} 1 & , \text{ if } y_i^* \leq \mu_1; \\ j & , \text{ if } \mu_{j-1} < y_i^* \leq \mu_j; \\ J & , \text{ if } y_i^* > \mu_{J-1}, \end{cases} \quad (2)$$

23 where J is the number of satisfaction levels (in this case, $J = 5$) and μ_j is the threshold value
 24 (cut-off point) to be estimated for each pair of adjacent levels, where $\mu_1 < \dots < \mu_{J-1}$. From
 25 Equation (2), the probabilities of y_i taking on each of the values of $j=1, \dots, J$ are determined
 26 as

$$27 \quad \begin{aligned} P(y_i = 1) &= \Phi(\mu_1 - y_i^*); \\ P(y_i = j) &= \Phi(\mu_j - y_i^*) - \Phi(\mu_{j-1} - y_i^*); \\ P(y_i = J) &= 1 - \Phi(\mu_{J-1} - y_i^*), \end{aligned} \quad (3)$$

28 where $P(y_i = j)$ is the probability that response variable y_i of individual i will take a specific
 29 level j . $\Phi(\mu_1 - y_i^*)$ is the cumulative standard normal distribution function of $\mu_1 - y_i^*$. Both
 30 β^k and μ_j are unknown parameters to be calibrated jointly based on the maximum likelihood
 31 estimation method.

3.2. Importance-satisfaction analysis

34 An importance-satisfaction analysis was then conducted to provide a quick visual
 35 representation of the service satisfaction scores (collected from the questionnaire survey) and
 36 the importance scores (calibrated by the ordered probit model) to identify the priorities for
 37 actions to improve the public transport service quality. Accordingly, public transport
 38 operators and policy makers can establish action plans that better address the target

1 customers' needs, and direct investments toward the most effective enhancement. The concept
 2 of the performance evaluation matrix adopted in this study was first introduced by Lambert
 3 and Sharma (1990) and has been extensively used in other research on service quality
 4 evaluation (Hung et al. 2003; Chen et al. 2007; Wong et al. 2017). There are nine cells in the
 5 performance evaluation matrix when the axes are divided into three sections. The service
 6 aspects fall into the three cells in the top-left corner are those most in need of improvement,
 7 due to their relatively high importance combined with low satisfaction. In contrast, the service
 8 aspects in the three cells at the bottom-right corner indicating their relatively low importance
 9 and high satisfaction. The subsequent recommendations are to keep monitoring the quality
 10 and that no improvement is needed immediately. The service aspects fall in the remaining
 11 centered-diagonal cells, reflecting average scores on both satisfaction and importance. These
 12 service aspects should be maintained to prevent deterioration.

13
 14 **4. Results and discussion**

15 *4.1. Usage of public transport modes and perceived scores for each service aspect*

16 Table 2 presents the frequency and percentage of respondents who traveled by four
 17 popular public transport modes. When asked which mode they used most frequently, up to
 18 90% of the respondents replied either railways (40.9%) or buses (53.2%), with only a limited
 19 proportion using public light buses (3.4%) or taxis (2.4%). The findings are consistent with
 20 Szeto et al. (2017) that railways and buses are the most popular public transport modes for the
 21 elderly residents in Hong Kong. Given that the mass transit system in Hong Kong provides
 22 elderly users with reliable, convenient and cheap services (supported by the public transport
 23 HKD 2 fare concession scheme), the elderly have become more willing to travel by railway
 24 and bus. Moreover, the respondents noted that the rough, uncomfortable rides provided by
 25 public light buses, and the high travel cost of using taxis were their reasons for not using these
 26 modes, even though seats are guaranteed and walking distances are usually shorter.

27 The frequencies and percentages of the public transport modes used in the
 28 respondents' latest travel experiences are shown in Table 2. The numbers of each transport
 29 mode are close to those of the most frequently used, as discussed above.

30
 31 **Table 2**

32 Frequencies and percentages of respondents' travel experiences by each public transport mode.

Public Transport Modes	Frequency (Percentage) [Sample Size = 613]
Most Frequently Used	
Railways	251 (40.9%)
Buses	326 (53.2%)
Public Light Buses	21 (3.4%)
Taxis	15 (2.4%)
Used in the Latest Travel Experience	
Railways	270 (44.0%)
Buses	299 (48.8%)
Public Light Buses	33 (5.4%)
Taxis	11 (1.8%)

33
 34 Table 3 tabulates the averages and standard deviations of individual aspect scores and
 35 the overall service performance of each transport mode used by the respondents in their latest
 36 travel experience. The average score for overall service performance was 3.79 (close to 4,
 37 representing the score of satisfied), indicating that the respondents were generally satisfied
 38 with the current public transport service quality. The mean scores of all of the individual

1 service aspects were also higher than 3. Travel time and reliability received the highest
 2 satisfaction score of 3.72 while seat availability scored the lowest (3.34).

3
 4 **Table 3**

5 Averages and standard deviations of service aspect scores.

Service Aspects	Average (Standard Deviation) [Sample Size = 613]
Seat availability	3.34 (0.93)
Travel stability	3.58 (0.76)
Wait time for service	3.50 (0.92)
Driver's attitude	3.39 (0.66)
Ease of boarding and alighting	3.64 (0.85)
Internal temperature	3.50 (0.81)
Walking distance to stations or stops	3.67 (0.90)
Travel time and reliability	3.72 (0.73)
The condition of stations or stops	3.48 (0.87)
Overall performance	3.79 (0.71)

6
 7 *4.2. Results of model calibration*

8 The data analysis and statistical software STATA was adopted, using the maximum
 9 likelihood estimation method to calculate the coefficient associated with each service aspect,
 10 along with the threshold values (cut-off points) between each pair of adjacent levels. As the
 11 rating scale representing the degree of satisfaction has five levels, there are four threshold
 12 values separating the choices. The estimated coefficient associated with each aspect should be
 13 non-negative in theory because individual service quality should have positive or no
 14 repercussions on the overall service performance. Furthermore, because each of the variables
 15 has the same potential range (i.e., from 1 [very dissatisfied] to 5 [very satisfied]), all of the
 16 coefficients are unit-less and can be directly compared.

17
 18 **Table 4**

19 Coefficients and their t-statistics for the order probit model for satisfaction with public
 20 transport service performance.

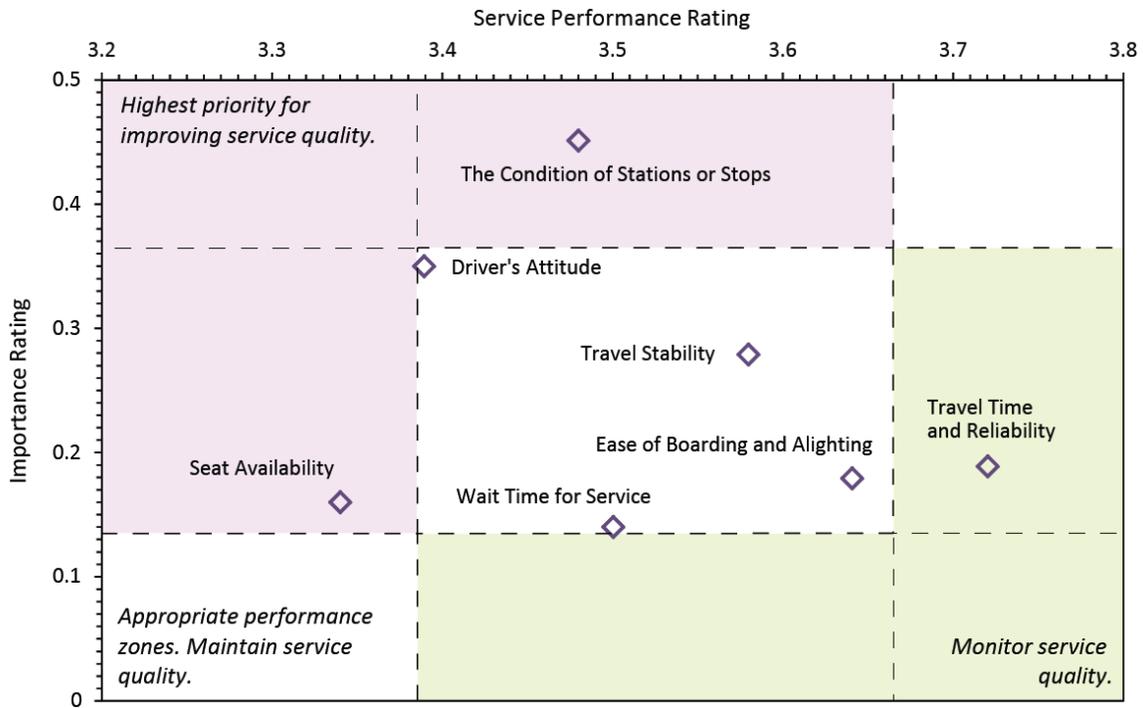
Explanatory Variables	Coefficients	t-statistics
Seat availability	0.16 ^a	2.90
Travel stability	0.28 ^a	3.87
Wait time for service	0.14 ^b	2.38
Driver's attitude	0.35 ^a	4.52
Ease of boarding and alighting	0.18 ^a	2.94
Internal temperature	0.08	1.23
Walking distance to stations or stops	0.06	1.08
Travel time and reliability	0.19 ^a	2.59
The condition of stations or stops	0.45 ^a	7.02
μ_1 (cut-off point of levels 1 and 2)	3.41 ^a	7.52
μ_2 (cut-off point of levels 2 and 3)	4.13 ^a	9.49
μ_3 (cut-off point of levels 3 and 4)	6.04 ^a	13.13
μ_4 (cut-off point of levels 4 and 5)	8.24 ^a	16.35

21 Note: ^a Parameters are significant at the 1% level; and ^b Parameters are significant at the 5%
 22 level.

1
2 Table 4 summarizes the results of the ordered probit model. Seven out of nine of the
3 service aspects are significant at the 5% level, with the exceptions of walking distance to
4 stations or stops and internal temperature. All four threshold values are significant at the 1%
5 level, and all of the estimated coefficients are positive. The condition of stations or stops
6 poses the largest coefficient (0.45), followed by those associated with driver's attitude (0.35)
7 and travel stability (0.28). The cut-off points define a range of each satisfaction level. For
8 example, if the calculated y_i^* is less than μ_1 (3.41), the predicted overall satisfaction score is
9 1 (very dissatisfied). If the calculated y_i^* is between μ_1 and μ_2 (3.41 and 4.13), the predicted
10 overall satisfaction score is 2 (dissatisfied). We notice that the range of dissatisfied (0.72) is
11 obviously smaller than that of neutral (1.91) and satisfied (2.20). The findings suggest that
12 most of the elderly would still be satisfied with the public transport service quality with some
13 variations from current condition. Once the predicted overall satisfaction score drops below
14 this range and becomes lower, the thresholds from satisfied to dissatisfied will be reached
15 more and more quickly. This asymmetric perception reflects the difficulty to further improve
16 the public transport service quality and uplift the current satisfaction level from satisfied to
17 very satisfied. In contrast, it would be relatively easier to descend the level from satisfied to
18 neutral, and from neutral to dissatisfied.

19 20 *4.3 Priorities for service quality improvement*

21 Figure 2 shows the service satisfaction score and the importance score of each service
22 aspect, to identify the priorities for actions to improve the public transport service quality. The
23 performance evaluation matrix consists of nine cells with each axis divided into three
24 sections. The two vertical lines (3.386 and 3.656) are determined based on the mean value of
25 the service performance rating of 3.521, plus or minus one standard deviation of 0.135.
26 Similarly, the two horizontal lines (0.135 and 0.365) are calculated by adding or subtracting
27 one standard deviation of 0.115 from the average important rating of 0.250. The service
28 aspects (in the purple cells) requiring immediate attention and hold the top priority for
29 enhancement are seat availability and the condition of stations or stops. Only travel time and
30 reliability (in the green cells) is categorized as the lowest priority for improvement and is
31 recommended to keep monitoring its service quality. The remaining four service aspects (in
32 the white cells), including seat availability, travel stability, wait time for service, and ease of
33 boarding and aligning, are recommended to be maintained their service quality to prevent
34 deterioration.



1
2 **Fig. 2.** Importance-satisfaction analysis and recommended priorities for service quality
3 improvements.

4
5 *4.4. Policy implications*

6 According to the findings of the importance-satisfaction analysis, seat availability
7 holds the top priority for improvement. As seats are guaranteed in public light buses and taxis,
8 the suggested improvement will be applied to railways and buses only. A large proportion of
9 the interviewees (consists of 17.8%) considered seat availability either dissatisfied or very
10 dissatisfied. Improving on this aspect could enable the elderly to use transit in a comfortable
11 and safe way greatly, and enhance elderly mobility effectively. Indeed, the provision of
12 priority seats is one of the transport measures undertaken to improve seat availability for the
13 elderly. In Hong Kong, priority seats for people with special needs were first introduced in
14 2009. Nonetheless, the elderly often have to stand because priority seats are occupied by other
15 passengers. Many passengers have little awareness of offering seats to the elderly around
16 them. A recent study revealed that using mobile phones or tablets is the main reason that
17 passengers neglect to offer seats to the needy on public transport (Department of Applied
18 Social Sciences 2015). Thus, the concern about insufficient priority seats cannot simply be
19 addressed by providing more priority seats. Making it mandatory for users to offer seats to
20 their counterparts with special needs through legislation would be difficult and impractical.
21 To improve the current situation with seat availability, promoting the culture of offering seats
22 to the needy through education should be considered instead. For example, a priority seat
23 campaign could be launched by the government or mass transit operators. Furthermore, the
24 policy-makers may also consider the introduction of a Priority Seat card or badge, as has been
25 a custom in London since 2012, to provide a clear indicator that encourages other passengers
26 to give up their priority seats for the needy.

27 The condition of stations or stops (provision of seats and shelters) is another service
28 aspect that needs to improve, as it is the most influential factor affecting the overall service
29 performance, as discussed in Section 4.2. Due to the limited road space in congested urban
30 areas, such as narrow footways or inadequate headroom clearance, shelters and seats are not

1 normally provided at franchised bus stops, public light bus stops, and taxi stands in Hong
2 Kong. Elderly residents may have to wait for services under direct sunlight and rain. Although
3 it may not be feasible to provide sufficient shelters and seats at all bus stops and public light
4 bus stops, policy-makers may consider providing these facilities at locations typically
5 frequented by the elderly, such as outside hospitals, district elderly community centers, social
6 centers, and non-subverted service centers for the elderly. In addition, the real-time time-
7 estimating system for the arrival of the next service could be extensively introduced at stations
8 and stops to provide passengers with dynamic arrival information, allowing the elderly to alter
9 their public transport mode choice to minimize the waiting time at stations.

10 In addition, we note that drivers' attitude is a marginal case which is located very close
11 to the cells with the top priority for improvement. We suggest this service aspect being
12 improved if resources allow. As explained in Section 2.3, this service aspect was not
13 applicable for railways, with no direct interaction between passengers and operators. This
14 study, in particular, indicates the poor services provided by buses, public light buses, and
15 taxis. The suggested improvement will enhance the travel experience of about 60% of the
16 elderly individuals who frequently used these three modes of transport. During the face-to-
17 face discussion with the elderly, they complained that drivers were sometimes in haste, and
18 did not pay special attention to the elderly passengers. One example is that vehicles started
19 moving before they were seated. Another example is that door was closed quickly, leading to
20 insufficient time for their boarding and alighting. The road-based public transport operators
21 should, therefore, provide appropriate training and guidance to their drivers in order to
22 enhance their awareness of driving behavior and attitude, and timely evaluate the performance
23 of the drivers.

24 25 **5. Conclusion**

26 The rapid growth of the region's elderly population is predicted to lead to serious
27 mobility problems, as their mobility is often compromised by the inability to access or use
28 public transport. Hence, it is of paramount importance to maintain the quality of elderly
29 people's daily lives by improving and enhancing the level of public transport service. In this
30 study, 613 questionnaire surveys were conducted among elderly respondents aged 60 and
31 above to evaluate their satisfaction level with the current public transport services in Hong
32 Kong, a high-density and transit-oriented city. An ordered probit model was calibrated to
33 evaluate the relative importance of the level of service in relation to nine identified variables.
34 An importance-satisfaction analysis was used to visualize the priorities for action to improve
35 service quality.

36 According to the results of the ordered probit model, seven service aspects were found
37 to significantly influence the respondents' perceived overall service performance. According
38 to the importance-satisfaction analysis, the service areas in most urgent need of improvement
39 include seat availability and the condition of stations or stops, based on their high importance
40 ratings combined with low satisfaction scores. Furthermore, the drivers' attitude is
41 recommended to be improved if resources allow. It is anticipated that the results will
42 strengthen the capabilities of public transport planners in planning better transport systems
43 and enhancing policy makers' ability to establish new policies that further improve elderly
44 mobility, in particular in transit-oriented cities.

45 We attempted to include socio-demographic factors (e.g., gender and age) into the
46 model and attempted to calibrate a separate model for each public transport mode. However,
47 probably due to insufficient sample size, the additional socio-demographic factors and the
48 mode specific parameters are not significant and cannot provide us some more policy insights.
49 Therefore, we suggest the following research directions for future study when more samples
50 are available: (1) incorporating socio-demographic factors into the ordered probit model to

1 verify whether personal particulars alter people's use and perceptions of transit; and (2)
2 calibrating mode-specific models.
3
4

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12

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