

1 **Title:**

2 **Evaluating the cost-effectiveness of a sequential pneumococcal vaccination compared to**
3 **single dose vaccination strategy for adults in Hong Kong**

4

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1 **Abstract**

2 Two vaccines, 23-valent pneumococcal polysaccharide vaccine (PPSV23) and 13-valent
3 pneumococcal conjugate vaccine (PCV13), are widely available for the prevention of
4 pneumococcal disease in adults. However, it is unclear how cost-effective these
5 pneumococcal vaccine choices are in the Hong Kong healthcare environment. We aimed to
6 assess the cost-effectiveness of a sequential administration of PCV13 followed by PPSV23
7 compared to a single dose of PPSV23 vaccination for pneumococcal disease control in Hong
8 Kong adults aged ≥ 65 years and individuals aged 20-64 years with immunocompromizing
9 and chronic conditions. A previously developed deterministic cohort sequential model was
10 applied to compare the outcomes of two vaccination strategies from a societal perspective.
11 Population-specific model input, including incidence, mortality, case-fatality, risk group
12 distribution, vaccination costs, disease management, and productivity loss were estimated
13 from a Hong Kong-wide electronic medical database. Costs were valued in US\$ in 2017.
14 Vaccination strategies with an incremental cost-effectiveness ratio (ICER, defined as
15 incremental cost per QALY saved) less than one local GDP per capita (\$46,193 in 2017)
16 were defined as highly cost-effective. Deterministic sensitivity analyses (SA) were
17 conducted. Compared with single dose PPSV23, sequential vaccination of PCV13 followed
18 by PPSV23 was cost-saving for adults aged ≥ 20 years. In the deterministic SA, the base-case
19 results were robust for tested parameter uncertainties. Future vaccination policies should
20 consider the cost-effectiveness of a sequential vaccination strategy as a measure to reduce the
21 vaccine-preventable pneumococcal disease burden in Hong Kong.

22 **Keywords** PCV13, PPSV23, Pneumonia, Cost-effectiveness, Pharmacoeconomics, Vaccine
23 effectiveness, Invasive pneumococcal diseases, Pneumococcal infection, Decision analytics

24

1 **Introduction**

2 *Streptococcus pneumoniae* infections (pneumococcal disease) constitute a major global and
3 regional public health problem.¹ In Hong Kong, the latest reported annual incidence of
4 invasive pneumococcal disease (IPD) was 2.9 per 100,000 population in 2015.² Since then,
5 the Centre for Health Protection (CHP) of the Department of Health now includes IPD
6 (bacteremia and meningitis) as a notifiable infectious disease, requiring active case reporting.
7 The rising resistance of pneumococcus to conventional antimicrobials is a major concern that
8 highlights the importance of taking all preventive measures against pneumococcal disease.³

9 Two widely available vaccines, 23-valent pneumococcal polysaccharide vaccine (PPSV23)
10 and 13-valent pneumococcal conjugate vaccine (PCV13) are approved for the prevention of
11 pneumococcal disease in adults. While PPSV23 has been widely used in adults for over 30
12 years and has proven effective against IPD, its effectiveness against non-invasive
13 pneumococcal disease is uncertain.⁴⁻⁷ There are also variations in the vaccine efficacy (VE)
14 of PPSV23 depending on the age of the recipient, time since vaccination and disease history.
15 ⁶ On the other hand, PCV13 has seen widespread use in recent years following success in
16 children. It has a well-established tolerability profile among adults, especially >50 years of
17 age, in addition to playing a role in the prevention of pneumococcal disease in
18 immunocompromized patients and patients with other underlying medical conditions that
19 may have increased their risk of pneumococcal infection.⁶ Community-Acquired Pneumonia
20 Immunization Trial in Adults (CAPiTA), a randomized, double-blind, placebo-controlled trial
21 has demonstrated the efficacy of PCV13 in preventing both IPD and non-invasive pneumonia
22 in older adults aged ≥ 65 years.⁸ Since the introduction of PCV13 in the United States in
23 2010, the vaccine has achieved early success given the reduced incidence of IPD in both
24 children and adults via herd effect.⁹

1 Most international guidelines recommend routine pneumococcal vaccination to high-risk
2 individuals aged 2-64 years and older adults aged ≥ 65 years.^{6,10} However, recommendations
3 for the high-risk population differ in several aspects such as vaccination intervals and
4 administration of a single dose of PPSV23, PCV13 or both in sequence.¹¹⁻¹³ In Hong Kong, a
5 single dose of PCV13 or PPSV23 is recommended for older adults aged ≥ 65 years without
6 high risk condition. A single dose of PCV13 is recommended for previously unvaccinated
7 high-risk individuals aged ≥ 2 years, followed by a single dose of PPSV23 a year later. For
8 individuals previously vaccinated with PPSV23, a single dose of PCV13 is recommended one
9 year after the previous vaccination. Patients are considered high-risk if they have any of the
10 following conditions: a history of invasive pneumococcal disease, immunocompromized
11 conditions, chronic diseases, and cochlear implants.² In adult population, sequential
12 vaccination is only recommended for previously unvaccinated high-risk individuals ≥ 18
13 years. It is unclear whether extending the sequential vaccination to a wider target population
14 regardless of the risk condition would be cost-effective and reduce the burden of
15 pneumococcal disease in Hong Kong.

16 Health economic evaluation studies aid decisions in healthcare resource utilization and guide
17 implementation of healthcare policy. Various studies have evaluated the choice between
18 single dose of PPSV23 and sequential vaccination, however, most of these studies were
19 conducted in Western countries and the results are not generalizable to the local Hong Kong
20 population,¹⁴⁻¹⁶ particularly as each jurisdiction has a unique healthcare system and
21 economic environment.¹⁷ The study aims to evaluate and compare the cost-effectiveness of a
22 single dose of PPSV23 versus a sequential vaccination of a single dose of PCV13 followed
23 by a single dose of PPSV23 in adults aged ≥ 65 years and individuals aged 20-64 years with
24 high risk conditions.

1 **Materials and Methods**

2 *Model overview*

3 A previously developed sequential deterministic model, which examines the expected clinical
4 and economic impact of PCV13 and PPSV23 in adults ≥ 20 years in various settings, was
5 used to simulate the occurrence of IPD, all-cause pneumonia (ACP) and disease-specific
6 death with different vaccination strategies. The model aimed to compare the clinical,
7 economic and cost-effectiveness outcomes after vaccination in its lifetime simulation.

8 The overall modelled population in the cost-effectiveness analysis (CEA) were adults ≥ 20
9 years old. The target population for the vaccination were older adults ≥ 65 years as well as
10 adults aged 20-64 years with immunocompromizing and chronic conditions, defined as high
11 risk conditions. Two vaccine strategies were evaluated: a single dose of PCV13 followed by a
12 single dose of PPSV23 (PCV13 \rightarrow PPSV23) versus a single dose of PPSV23. Non-vaccinated
13 healthy individuals (20-64 years old with no immunocompromised or chronic conditions)
14 would follow the natural history of disease occurrence in the simulation.

15 The clinical and economic outcomes were assessed under the scenario that both vaccinations
16 are available. Local epidemiologic and economic data were employed with default model
17 parameters which are based on US settings used when local data were not available. The
18 study was conducted from a societal perspective, with consideration of both direct (medical)
19 and indirect (loss of productivity) costs. We used a lifetime time horizon with both costs and
20 health outcomes discounted at 4% per year, according to health technology assessment
21 guidelines.¹⁸

22 *Model inputs*

23 The model population was stratified according to age and risk conditions. The age
24 distribution of patients were based on the 2015 Hong Kong Census as the year of study

1 conduction. Age distribution, risk distribution for the age-group of 20-64 years old,
2 incidence, mortality, case-fatality of IPD and all-cause pneumonia were based on a territory-
3 wide electronic medical database in Hong Kong - Clinical Data Analysis and Reporting
4 System (CDARS). Details are available from previous publications.¹⁹

5 Estimates of vaccine effectiveness were adjusted to the corresponding levels of serotype
6 coverage and age groups, based on Hong Kong Centre for Health Protection (CHP) data. The
7 serotype coverage was estimated to be 65% and 76% for PCV13 and PPSV23 respectively
8 for the age group 20-64 years, and 68% and 77% for PCV13 and PPSV23 for the age group
9 of ≥ 65 years, respectively.²⁰ Effectiveness of PPSV23 against all-cause non-bacteremic
10 pneumonia was assumed to be zero which was consistent with the assumptions from previous
11 randomized control trials and meta-analysis.²¹⁻²⁴ Effectiveness of PCV13 in reducing vaccine-
12 type IPD and non-bacteremia pneumonia is based on the findings from CAPiTA. Due to the
13 lack of evidence on the effectiveness of PCV13 in patients < 65 years, and for high-risk
14 persons, effectiveness of PCV13 was assumed to be 75.8% for IPD and 41.1% for vaccine-
15 type nonbacteremic pneumonia, similar to ≥ 65 years age group.⁸ The effectiveness of PCV13
16 was assumed to be the same irrespective of prior vaccination experience with PPSV23 or no
17 vaccination. The rate of decline in PCV13 effectiveness with age was assumed to be equal to
18 50% of the corresponding values for PPSV23, based on published rates of decay.²⁴⁻²⁶ We
19 assumed the initial uptake of single dose PPSV23 to be 40% for adults ≥ 65 years and zero for
20 adults aged 20-64 years as it is not indicated for this population group. For the sequential
21 strategy, we assumed 10% uptake for moderate to high-risk adults aged 20-64 years with
22 immunocompromizing and chronic conditions, and 40% for older adults ≥ 65 years.

23 The overall cost included vaccination cost, medical cost, and indirect cost. Vaccination cost
24 included the costs of vaccine and administration from the public sector. Medical costs
25 included hospitalization, outpatient consultation, and inpatient care costs and is based on our

1 previous study (under-review). Indirect cost was defined as productivity loss due to IPD and
2 all-cause pneumonia.

3 ***Model outcomes***

4 Clinical outcomes included the cumulative number of cases of IPD, inpatient pneumonia,
5 outpatient pneumonia, number of deaths due to IPD and pneumonia, life years, and quality-
6 adjusted life years (QALYs). Economic outcomes included vaccination costs, direct costs
7 (medical costs and vaccination costs), indirect costs (non-medical cost) and overall costs.
8 Costs were valued in US dollars in 2017 (US\$1 to HK\$7.84). Strategies with an incremental
9 cost-effective ratio (ICER), defined as incremental cost per QALY gained, less than a
10 willingness-to-pay (WTP) threshold of local GDP per capita (\$46,193 GDP per capita in
11 2017) were considered to be highly cost-effective.

12 A deterministic sensitivity analysis (SA) was conducted to test the impact of parameter
13 uncertainties on the base-case results. Each of the thirty model inputs was varied according to
14 a predefined range (31%-148% of the basecase input for VE of vaccine-type nonbacteremic
15 pneumonia , 61%-119% for VE of IPD, and 25% to 175% for all the other base-case values)
16 while the rest of the inputs were kept constant to project its effect on ICER. All tested
17 parameters were ranked according to ICER variation and the most influential parameters
18 were presented in a Tornado diagram.

19 ***Ethics***

20 This study was approved by the Institutional Review Board of Hospital Authority/Hong Kong
21 West Cluster (Reference no: UW17-392). Informed consent was waived as data used were
22 anonymized and no patient contact was required.

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1 **Results**

2 *Clinical outcomes*

3 The total number of adults included in this model were 6,102,500 (age 20-64, 81.7%; age
4 ≥ 65 , 18.3%). Despite a similar number of IPD cases, compared to a single dose PPSV23, the
5 sequential vaccination strategy had a considerably lower number of inpatient and outpatient
6 pneumonia cases. The sequential vaccination is expected to prevent 2,785 inpatient cases and
7 8,000 outpatient cases in adults aged 20-64 (Table 1); in older adults aged ≥ 65 years, 5,897
8 inpatient cases and 7,356 outpatient cases would be prevented (Table 2). Additionally, the
9 sequential vaccination strategy would prevent 249 and 879 deaths due to disease in age
10 groups, 20-64 years and ≥ 65 years respectively (Table 1&2).

11 *Economic outcomes*

12 At a population level, the sequential vaccination strategy would save \$28 million direct
13 medical costs and \$4 million indirect costs, over a lifetime for adults aged 20-64 years (Table
14 3). It would also save \$55 million direct medical costs and \$7 million indirect costs for older
15 adults aged ≥ 65 years (Table 4). The total additional investment would be \$42 million in
16 vaccination costs for the overall population (adults ≥ 20 years), resulting in a net overall cost-
17 saving for the sequential vaccination strategy when all age groups are combined.

18 *Cost-effectiveness analysis*

19 Overall, the sequential administration of PCV13 and PPSV23 was projected to gain 0.004 life
20 years and 0.002 QALY for each individual in all age groups in the base-case analysis.
21 Moreover, ICER was estimated to be dominant (cost-saving) among both age groups. (Table
22 5). The sequential vaccination strategy generates greater life years, QALYs, prevents
23 substantial cases, deaths, loss of productivity and medical costs compared with a single dose
24 administration of PPSV23 in the target population, hence its dominance in the cost-

1 effectiveness analysis. ICER was also estimated according to age and different risk groups
2 (Table 6). The sequential vaccination was dominant (less cost and more benefit) in age ≥ 65
3 population and age 20-64 years population with chronic and immunocompromised conditions
4 compared to PPV23 alone.

5 *Sensitivity analysis*

6 We identified two influential factors that caused variation in the ICER in the deterministic SA
7 (Figure 1). There was negative association with ICER in PCV13 vaccine effectiveness in
8 inpatient pneumonia and the incidence of inpatient pneumonia. This indicates higher
9 incidence of inpatient pneumonia and lower VE of PCV13 are associated with an increased
10 ICER when all the other variables were kept constant. However, this variation in ICER
11 remained below the pre-defined WTP threshold hence the cost-effectiveness of the sequential
12 vaccination strategy remains. .

1 **Discussion**

2 ***Results summary and comparison with other studies***

3 In this study, sequential administration of PCV13 followed by PPSV23 has proven to be cost-
4 saving compared to a single dose of PPSV23. The analysis incorporated local demographic,
5 clinical and economic factors to produce results relevant to Hong Kong. The findings were
6 representative for adults aged 20-64 years with high-risk conditions and older adults aged
7 ≥ 65 years. The ICER was sensitive to PCV13 vaccine effectiveness in the prevention of
8 inpatient pneumonia, the incidence rate of inpatient pneumonia and inpatient medical costs
9 but the baseline conclusion was robust to variations in all the tested parameters. Nevertheless,
10 cost-effectiveness was maintained even with the variations in ICER.

11 The cost-effectiveness of the sequential vaccination strategy is mainly driven by the reduction
12 of pneumonia. From a disease burden perspective, the competing strategy has a similar
13 preventive effect on the incidence of bacteremia and meningitis. The sequential
14 administration reduced the incidence of inpatient and outpatient pneumonia for adults aged
15 20-64 years by 56 and 160 per 100,000 persons, respectively. Reductions were also observed
16 in the incidence of inpatient and outpatient pneumonia for older adults ≥ 65 years by 529 and
17 656 per 100,000 persons, respectively. Combining the results of both target populations, older
18 adults aged ≥ 65 years and adults aged 20-64 years with high-risk conditions, the preventive
19 effect of sequential vaccination on the incidence of inpatient and outpatient pneumonia was
20 reduced by 142 per 100,000 persons for inpatient pneumonia and 252 per 100,000 persons
21 for outpatient pneumonia.

22 The results from this study are consistent with findings from other health economic
23 evaluations conducted in the US, Europe and other Asian populations.^{16,27-31} In addition, for
24 adults aged 18-64 years with or without immunocompromizing conditions, sequential

1 vaccination has been reported to be cost-effective with ICER less than the WTP threshold,
2 compared to PPSV23, and without vaccination.^{16,31,32} It is generally recognized that the cost-
3 effectiveness of PCV13 is sensitive to VE in non-bacteremic pneumonia as well as the
4 estimated herd effect from childhood pneumococcal vaccination.^{30,33} However, results from
5 our sensitivity analysis have shown no change to base-case estimate directions due to
6 uncertainties from VE. This could be explained by the high incidence and hospitalization
7 rates of pneumonia in Hong Kong.

8 In our study, the estimated uptake, based on government reports and market data from
9 industry, was relatively conservative compared to other international studies (60-70% for
10 base-case analysis in general) and the market share of competing vaccines was constant over
11 time. With that in mind, the cost-effectiveness of the sequential vaccination strategy in a
12 dynamic market needs to be interpreted thoughtfully, especially since an increase in vaccine
13 coverage will increase the health benefits and vaccine costs simultaneously.

14 *Clinical and policy implications*

15 Since 2015, IPD has been a notifiable infectious disease in Hong Kong. Identifying a trend in
16 IPD incidence and the benefits of the herd effect from childhood vaccination is challenging
17 due to the short period of active surveillance (2015-2018). Therefore, assessing adult
18 pneumococcal vaccination on the potential reduction of adult pneumonia cases, the most
19 common type of lower respiratory infection and one of the top three leading causes of death
20 worldwide, would be useful in informing policy decisions. In Hong Kong, pneumonia
21 continues to be the second leading cause of death and pneumonia-related admissions
22 increased during the last decade.³⁴ Although Hong Kong enjoys long life expectancy, it faces
23 a demographic challenge due to an increasingly aging population. The percentage of older
24 adults aged ≥ 65 years increased from 8% to 16% in the last three decades and is expected to

1 double by 2036. This creates an even more pressing need to find efficient and cost-effective
2 preventive measures against pneumonia since the majority of cases occur in older adults. ³⁵ In
3 the landmark trial, PCV13 showed prominent efficacy in preventing non-bacteremic and non-
4 invasive vaccine-type CAP by 45% in older adults. ⁸ In a real-world effectiveness study,
5 PCV13 vaccine effectiveness against hospitalized vaccine-type community-acquired
6 pneumonia among US adults aged ≥ 65 years was found to be 72.8%. ³⁶ Moreover, the main
7 advantage of sequential administration is the wider serotype coverage that PPV23 offers for
8 the prevention of IPD and the conjugate vaccine effectiveness against non-bacteremic
9 pneumococcal pneumonia. Taking into account the global and regional disease burden of
10 pneumonia, we anticipate that using PCV13 in addition to PPSV23 will be cost-effective.

11 Current Hong Kong vaccination guidelines recommend sequential pneumococcal vaccination
12 for adults with high-risk conditions and no history of pneumococcal vaccination. The
13 findings of this study demonstrate the cost-effectiveness of a sequential vaccination strategy
14 compared to PPSV23 single vaccination and support the benefits of extending the vaccination
15 program from older adults over the age of 65 years to a wider population that includes all
16 adults aged 20 years or above.

17 Additionally, in 2009, Hong Kong launched a pneumococcal vaccination program which
18 offer older adults ≥ 65 years free or subsidized PPSV23. Latterly, in 2017, PCV13 was added
19 to the program, however, government subsidized sequential administration is only offered to
20 older adults ≥ 65 years with high-risk conditions. The results of this study suggests that
21 extending the vaccination program to adults aged 20-64 years with high-risk conditions, as
22 well as all adults aged ≥ 65 years, could be cost-effective in lowering the burden of
23 pneumonia. Consistent efforts are needed to ensure the accessibility and affordability of
24 vaccine among wider population hence the increase of vaccine uptake and the decrease of
25 disease burden.

1

2 ***Study limitations and future directions***

3 There are several limitations to this study. Firstly, due to a lack of local PCV13 and PPSV23
4 vaccine trials, the VE data was obtained from the international literature, which may not be
5 representative of the local population. The key parameter that determines the cost-
6 effectiveness of competing vaccines is the VE of all-cause pneumonia given its considerable
7 disease burden in all age groups. In this study, we used the VE of vaccine-type
8 nonbacteremic pneumococcal pneumonia from the CAPiTA results and applied it against the
9 sero-epidemiology in Hong Kong to estimate the VE for all-cause pneumonia. This was used
10 instead of the VE against all-cause CAP from the CAPiTA results since the latter reflects
11 the sero-epidemiology of Netherlands at the time the trial was conducted and does not
12 account for the sero-epidemiology in Hong Kong. In view of this, we tested the uncertainty
13 by ranging VE of PCV13 at 31-148% of the base-case input for all-cause pneumonia and 61-
14 119% for IPD according to the 95% confidence intervals of different VE values from the
15 CAPiTA trial. Although VE was sensitive to variations, ICER remained below the WTP
16 threshold. Future clinical and epidemiological studies on the VE of PCV13 and PPSV23, the
17 serotype distribution and the etiology of all-cause pneumonia are recommended to obtain
18 precise and relevant cost-effective evaluations to inform evidence-based decisions. In
19 addition, due to model restrictions, the main analysis included all risk groups for ages 20-64
20 years old as an overall estimation, however, the risk distribution was considered and adjusted
21 for. In addition, the low-risk population included in the analysis are not vaccinated hence they
22 have minimal impact on the difference in disease burden when comparing the vaccination
23 strategies. Furthermore, the subgroup analysis which was performed among the different risk
24 groups shows that the sequential vaccination strategy is cost-saving (dominant) for the high

1 risk group - the target population of this study. This suggests a minimal impact of this
2 limitation.

3 Another limitation of this CEA is the one-way sensitivity analysis where the ICER of the
4 sequential vaccination is lower than the predefined WTP in all tested scenarios that primarily
5 demonstrate cost-effectiveness. However, we were only able to run the deterministic SA due
6 to restrictions in the model design. Interpretation of the cost-effectiveness of PCV13 followed
7 by PPSV23 in comparison to only PPSV23 needs to be interpreted cautiously because
8 uncertainties in the parameters were not comprehensively assessed. Advanced SA such as
9 probabilistic SA should be considered for future CEA studies.

10 Lastly, the indirect cost due to productivity loss was assessed based on the average public
11 monthly salary obtained from the Census. The Census provides a monthly average salary for
12 adults over 55 years as a whole group. In our study, we applied this estimate to the 50–85
13 year age group and assumed that 100% of the population is in active employment, which is
14 highly unlikely. Hence, indirect and overall costs are likely to be overestimated. However,
15 such overestimates will apply to both competing vaccination strategies, hence the effect on
16 incremental cost and ICERs will be minimal.

17

18 Compared to a single dose of PPSV23, sequential vaccination of PCV13 followed by
19 PPSV23 is cost-saving in older adults aged ≥ 65 years and adults aged 20-64 years with high-
20 risk conditions. This is based on local epidemiology, disease costs, vaccine price and uptake
21 as well as the global vaccine effectiveness. The results of this study suggest that
22 implementing a comprehensive sequential vaccination strategy for the prevention of
23 pneumococcal disease would be a cost-effective means of utilizing healthcare resources,
24 especially for older adults aged ≥ 65 years regardless of risk conditions. Population-specific

1 studies on the effectiveness of pneumococcal vaccines and the epidemiology of
2 pneumococcal diseases are warranted for an informed decision by policy makers.

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